



**UNODC**

United Nations Office on Drugs and Crime



United Nations  
Interregional Crime and Justice  
Research Institute



**ISPAC**

*International Scientific and Professional  
Advisory Council  
of the United Nations  
Crime Prevention and Criminal  
Justice Programme*



International Conference on

**CRIMINAL THREATS AND INTERNATIONAL ANSWERS  
IN THE GLOBAL SPORTS INDUSTRY**

*at the initiative of*

International Scientific and Professional Advisory Council of the  
United Nations Crime Prevention and Criminal Justice Programme-ISPAC  
Fondazione Centro Nazionale di Prevenzione e Difesa Sociale-CNPDS

*in co-operation with*

United Nations Office on Drugs and Crime-UNODC  
United Nations Interregional Crime and Justice Research Institute-UNICRI  
U.S. Department of State  
U.S. National Institute of Justice

Milan, 12-13 December 2014  
Fondazione Stelline, Sala Bramante  
Corso Magenta 61, 20123 Milano



**fondazione  
cariplo**

The ISPAC International Conference of 2014 will be focused on the growing involvement of organized crime and corrupt actors in the sports industry at national and global level. The Conference is addressed to international organizations, law enforcement agencies, academic and cultural institutions and other private stakeholders (i.e. event organisers, infrastructure owners, sport associations, leagues and clubs) concerned with the counteraction to this criminal phenomenon and maintains continuity with the ISPAC activities to support forms of intergovernmental cooperation against organized crime and corruption. In many ways, sports organizations and events have become permissive environments for organized crime and corruption. In particular, preparations of great sporting events in the last years have called the attention to organized criminal activities such as illicit financial flows and money laundering, match-fixing, contract fraud, corruption, and human trafficking. The demand to preserve the integrity of professional sport against these threats was highlighted in the recent *World Sport Ministers Conference* co-organized by the *United Nations Educational, Scientific and Cultural Organization (UNESCO)*. This need of preservation surfaces also in the amount of scientific reports and documents adopted by national and international institutions, including the United Nations.

Match-fixing is one of the most common pathways for criminal and corrupt involvement in sports. The *Council of Europe's Conference of Ministers Responsible for Sport*, in March 2012, invited EPAS (*European Partial Agreement on Sport*) to launch negotiations, in coordination with the European Union, on a possible international legal instrument (Convention) against the manipulation of sporting events results, followed in June 2013 by the authorisation given to the EU Commission by the Council to participate, on behalf of the Union, in these negotiations (from September 2011 to February 2012, a deep comparative study on criminal law and match-fixing has been carried out for the European Commission by *KEA (European Affairs)*). In this context, important efforts aimed at understanding and preventing match-fixing have been made by several non-governmental organizations (i.e. *Sport-Accord*, *Eucrim*, *International Centre for Sports Security*, *Transparency International*) and by the *United Nations Office on Drugs and Crime (UNODC)*, which commissioned and supervised a study on criminalization approaches to combat match-fixing and the illegal/irregular betting that drives it.

In the same Conference of March 2012, the *Committee of Ministers of the Council of Europe* also invited the *European Committee on Crime Problems* (CDPC), in co-operation with the *Group of States against Corruption* (GRECO) and EPAS, to consider the feasibility of an *Additional Protocol to the Criminal Law Convention on Corruption*, which could expand the scope of application of its provisions to the private non-profit sector, notably the sporting sector. Even in this field, an important role is played by the UNODC, which has developed (guided by the principles in the *United Nations Convention against Corruption*) a handbook featuring a set of practical measures designed to counter the threat of corruption in the high-risk environment created by the organization of a major public event.

More in general, the problem of the infiltration of organized crime in sports ó which encompasses illicit financial flows and money laundering, referred to by the *Financial Action Task Force* (FATF) ó was analysed in the workshop organized by the *U.S. Department of State* and INTERPOL in the scope of the *International Anti-Corruption Conference* (IACC), which took place in Brasilia in November 2012. Furthermore, recent scandals and reports (such as the *Australian Crime Commission* investigation into organised crime and drugs) have also highlighted the emerging connections between organized crimes and doping, which has become a business for the crime industry. In this context, considering that major events expose host countries to increased organized crime activity (e.g. fraud, bribery, human trafficking) but may also increase resources for law enforcement agencies, the *UN Interregional Crime and Justice Research Institute* (UNICRI), in addition to INTERPOL's *Integrity in Sport Unit* and numerous private entities, provide assistance to host countries on how to deal with the challenges presented by this scenario since the launch of the *Programme on Major Events Security* in 2002 (backed by the *UN ECOSOC Resolution 2006/28*).

Given this background, the expected outcome of the ISPAC International Conference of 2014 would be the definition of steps that key stakeholders should take to combat organized crime and related corruption in sports at the national and international level. In particular, the main purpose is to outline the importance of international cooperation (sharing of information, monitoring of criminal activities in sports industry) and to suggest strategies of prevention and information. This approach should help national institutions to identify the main deficiencies in their preventive strategies and enable the development of best practices and tools to combat

the involvement of organized crime in the sports industry. The role of criminal law towards sport jurisdiction and other preventive tools should also be pointed out. Considering that to this end an essential role could be played by international legal instruments, one of the main goals of the Conference is to examine the current development of such instruments among the various international organizations and, where appropriate, lay the foundations for the consideration of documents by the United Nations bodies that may be involved, notably the UNODC.

In this view, each session will be dedicated to the above-mentioned expressions of organized crime in sports industry. Expert panelists will identify the most high-risk sports and types of crime associated with them, present case studies on organized crime in sporting events and examine the international regulatory framework. Panelists will also be asked to point out concrete solutions and effective tools to organize a better response to organized crime and strengthen the integrity of sports and major sporting events.

## PROGRAMME

**Day 1**

**Friday,  
12 December  
2.30 p.m.**

### **OPENING SESSION**

LIVIA POMODORO, *President, Court of Milan, Italy;*  
*CNPDS/ISPAC Chairman*

JONATHAN LUCAS, *Director, United Nations Interregional  
Crime And Justice Research Institute-UNICRI*

PHILIP T. REEKER, *Ambassador, U.S. Consul General in  
Milan*

**3 p.m.**

### **KEYNOTE REMARKS**

*United Nations Office on Drugs and Crime -UNODC*

**3.30 p.m.**

### **SESSION 1**

#### **MATCH-FIXING AND ILLEGAL BETTING**

*Chair*

STEFANO MANACORDA, *Professor of Criminal Law at the  
University of Naples II, Italy; Deputy Chair and Director  
ISPAC*

- STANISLAS FROSSARD, *Executive Secretary,  
Enlarged Partial Agreement on Sport-EPAS,  
Council of Europe, Strasbourg, France*
- STUART PAGE, *Director International Policies &  
Governance Development, International Center  
for Sport Security-ICSS, Doha, Qatar;* EMANUEL  
MACEDO DE MEDEIROS, *Chief Executive Officer,  
ICSS Europe, ICSS Latin America*
- STEFANO PALAZZI, *Prosecutor, Italian Sports  
Federation FIGC, Rome, Italy*

**5 p.m.**

*Coffee Break*

**5.15 p.m.**

*Chair*

CHRISTOPHER A. CORPORA, *Adjunct Professor, George Mason University's School of Policy, Government and International Affairs, Washington D.C., USA*

- PHILIPP MÜLLER-WIRTH, *Executive Officer for Sport, Youth and Sport Section Social and Human Sciences Sector, UNESCO, Paris, France*
- JOHN ABBOTT, *Chair of the Integrity in Sports Steering Group, INTERPOL, Lyon, France*

**Day 2**

**Saturday,**

**13 December**

**9.30 a.m.**

SESSION 2

**ILLEGAL THREATS IN MAJOR SPORTING EVENTS**

*Chair*

DUNCAN CHAPPELL, *Professor of Criminal Law and Criminology, University of Sydney, Australia; ISPAC Board Member*

- THOMAS FELTES, *Professor in Criminology, Criminal Policy and Police Science, Ruhr-University Bochum, Germany*
- DUCCIO MAZARESE, *Program Officer, Major Events Security, UNICRI, Turin, Italy*
- GUILLERMO JORGE, *Professor of Criminal Law, University of San Andres; Member of FIFA Independent Governance Committee; Buenos Aires, Argentina*

**11 a.m.**

*Coffee Break*

**11.15 a.m.**

- PIM VERSCHUUREN, *Professor of International Relations at the ENA preparatory school at the Law University of Montpellier; Research Fellow, Institut de relations internationales et strategiques-IRIS, Paris, France*

- SHENKUO WU, *Professor of Criminal Law, College for Criminal Law Science, Beijing Normal University, China; Consultant of Supreme People's Court of People's Republic of China*
- EMILIO VIANO, *Professor, Department of Justice, Law and Society, American University, Washington D.C., USA*

**12.45 p.m.**                      **Discussion**

**1 p.m.**                              *Lunch*

**2.30 p.m.**                      **SESSION 3**  
**A MULTI-STAKEHOLDER APPROACH TO PREVENT AND**  
**COMBAT ORGANIZED CRIME IN THE GLOBAL SPORTS**  
**INDUSTRY**

*Chair*

MAUREEN MCGOUGH, *Policy Advisor to the Director, National Institute of Justice, Washington D.C., USA*

- LAURENT VIDAL, *Chairman of the ICSS-Sorbonne Sport Integrity Program; Research Professor at the University Paris 1 Panthéon-Sorbonne and Co-Director of the Department of Business Public Law of the Legal Research Institute of the Sorbonne - André Tunc, Paris, France*
- DEMOS CHRYSIKOS, *Crime Prevention and Criminal Justice Officer, United Nations Office on Drugs and Crime -UNODC, Vienna, Austria*
- SARAH LACARRIÈRE, *Membership & Public Affairs Officer, SportAccord, Lausanne, Switzerland*

**4 p.m.**                              *Coffee Break*

**4.15 p.m.**

- JENS SEJER ANDERSEN, *International Director, Play the Game, Denmark*
- FRANCESCO BARANCA, *Secretary General, Federbet AISBL, Brussels, Belgium*
- MIKE O'KANE, *Chairman, ESSA European Sport Security Association, Brussels, Belgium*

**5.45 p.m.**

CONCLUSIONS AND RECOMMENDATIONS



*Conference Venue*  
**Fondazione Stelline, Sala Bramante**  
**Corso Magenta 61, 20123 Milano**

*Official Languages*  
*English and Italian with simultaneous interpretation*

*Conference Secretariat*  
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